

**AGENDA**  
**CUYAHOGA COUNTY COUNCIL WORK SESSION**  
**TUESDAY, JUNE 14, 2011**  
**CUYAHOGA COUNTY JUSTICE CENTER**  
**COUNCIL CHAMBERS – 1<sup>ST</sup> FLOOR**  
**4:00 PM**

- 1. CALL TO ORDER**
- 2. ROLL CALL**
- 3. MEDICAL MART PROJECT UPDATES – Jeff Appelbaum**
- 4. GROUP PLAN COMMISSION PRESENTATION – Anthony Coyne, Group Plan Commission Chair and Linda Henrichsen, Cleveland City Planning Commission**
- 5. MISCELLANEOUS BUSINESS**
- 6. PUBLIC COMMENT**
- 7. ADJOURNMENT**



## OVERVIEW

[Agendas/Minutes](#) | [History](#) | [Consultant Reports](#) | [Commission Recommendations](#) | [Projects](#)

A new Group Plan Commission, appointed by Cleveland Mayor Frank G. Jackson in June 2010, is charged with creating a unified vision for signature public spaces that will link major catalytic projects - the Flats East Bank mixed use development, Cleveland Medical Mart & Convention Center, and a new casino - now moving forward in downtown Cleveland. Mayor Jackson asked City Planning Commission Chair Anthony J. Coyne to chair the Group Plan Commission. By the beginning of next year, it is expected to make recommendations on the redevelopment of the historic Public Square, the Malls at the center of Cleveland's Civic Center and vital connections to the downtown lakefront at North Coast Harbor. [Click for more info...](#)

### **Group Plan Commission of 2010**

**David T. Abbott** (Executive Director, The George Gund Foundation)  
**Paul Clark** (Regional President, Northern Ohio PNC Financial Services Group)  
**Jennifer Coleman** (President, Jennifer Coleman Creative LLC and Chair, Cleveland Landmarks Commission)  
**Anthony Coyne** (President, Mansour Gavin Gerlack & Manos Cos., L.P.A. and Chair, City Planning Commission)  
**Paul Dolan** (President, Cleveland Indians)  
**Dan Gilbert** (Owner, Cleveland Cavaliers)  
**Mike Holmgren** (President, Cleveland Browns)  
**Kathryn Lincoln** (Chair & Chief Investment Officer, Lincoln Institute of Land Policy)  
**Henry Meyer III** (Chair & Chief Executive Officer, Key Bank)  
**Douglas Miller** (Executive Vice President Operations & Leasing, Jacobs Real Estate Services)  
**Don Misheff** (Northeast Ohio Managing Partner, Ernst & Young)  
**Albert Ratner** (Co-Chairman of the Board, Forest City Enterprises)  
**Ronn Richard** (President and Chief Executive Officer, The Cleveland Foundation)  
**Eugene Sanders** (Chief Executive Officer, Cleveland Municipal School District)  
**Felton Thomas** (Director, Cleveland Public Library)

### **Agendas/Minutes**

The Group Plan Commission is expected to meet six times before it presents its recommendations to Mayor Jackson in January 2011. All meetings will be held from 7:30 - 9:00AM on the following dates:

**Thursday, July 15, 2010**  
 Public Auditorium Room 211  
**Minutes | Presentation**

**Thursday, August 12, 2010**  
 Public Auditorium Room 211  
**Minutes**

**Thursday, October 7, 2010**  
 Cleveland Public Library  
 Louis Stokes Wing Room 218  
**Minutes | Presentation**

**Wednesday, October 27, 2010**  
 Public Auditorium Room 211  
**Minutes | Presentation**

**Thursday, November 18, 2010**  
 Public Auditorium Room 211  
**Minutes | Presentation 1 | Presentation 2**

**Thursday, December 16, 2010**  
 Public Auditorium Room 211  
**Minutes | Presentation**

**Thursday, January 13, 2011**  
 Public Auditorium Room 211  
**Minutes**

**Thursday, February 10, 2011**  
 Public Auditorium Room 211  
**Presentation**

**\*\*All meetings are open to anyone who is interested in attending.**


## CONSULTANT REPORTS

Since October 2010, the Group Plan Commission has pursued a two - pronged approach to create a unified vision for Public Square and the Malls as signature public spaces with enhanced connections to link major downtown catalytic projects including the Flats East Bank mixed use development, the Cleveland Medical Mart & Convention Center and the Horseshoe Casino Cleveland. This approach included the following:

- A consultant team of LMN and Gustafson Guthrie Nichol Ltd. (GGN), the design architects and landscape for the Cleveland Medical Mart & Convention Center were engaged to provide a focused analytical analysis of downtown Cleveland and utilize their design expertise to propose specific solutions for improving connections between downtown districts and further enhancing the designs of Public Square and the Malls.

- A design charrette facilitated by the Kent State University Urban Design Collaborative in partnership with the City of Cleveland, ParkWorks, and the Cleveland Chapters of the American Institute of Architects, the American Planning Association, and the American Society of Landscape Architects. This day long event held on November 30, 2010 allowed 80 local design professionals to share their insights about Cleveland and provide priorities for the development of signature downtown green spaces and connectors to the LMN/GGN team.

Click the following titles to review the full reports:

- **Connecting Downtown Cleveland Beyond the Burnham Plan.**  This charrette report summarizes the work of six teams of local professionals that looked at:
  1. Overall connections/downtown public space network.
  2. Connections between Lake Erie, the Port of Cleveland's lakefront development site and the northern end of Mall C.
  3. Design options for Malls A, B & C plus connections between the Malls.
  4. Connections between the southern end of Mall A and Public Square.
  5. Connections between Public Square, the new casino and the Cuyahoga River.
  6. East/west connections from Avenue District to the Flats East Bank . . . and beyond.
- The LMN/GGN team prepared four reports:
  1. **The Renewed City.** The consultants' analysis of current conditions in downtown Cleveland, the Group Plan District and the Malls.
  2. **The City Form.** This report offers recommendations associated with the broader city and stresses the use of existing infrastructure and invigoration of existing amenities in order to create a high and memorable impact.
  3. **The Group Plan District.** Drawing upon the clarity of the original Group Plan and focusing on the creation of a healthy, lively, unique destination, this report suggests recommendations for connecting the lakefront, the arcade system and street network to form a memorable, exciting and comfortable place that is great to live in and to visit.
  4. **The Mall.** Enhancements to the Mall are the basis of this report utilizes the reconstruction of the Malls as part of the Cleveland Medical Mart & Convention Center project as the framework for additional projects that may be added immediately or over time for a comprehensive redevelopment of downtown's central greenspace from Superior Avenue to the lakefront bluffs.

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## **COMMISSION RECOMMENDATIONS**

After working together eight months, the Group Plan Commission on February 10, 2011 presented recommendations to Mayor Frank G. Jackson to create a unified vision for Public Square and the Malls with enhanced connections linking Cleveland's unique downtown districts, along with strategies for building, financing and managing the programming of these signature public spaces. These recommendations were developed during forty working group sessions and eight full commission meetings for four major areas of concern:

- **Planning & Urban Design**
- **Public Participation & Community Engagement**
- **Governance**
- **Finance**

Public comments on these recommendations can be submitted through Friday, March 11, 2011.

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## **PROJECTS**

### **CLEVELAND MEDICAL MART AND CONVENTON CENTER**

The Cleveland Medical Mart & Convention Center is being developed by Cuyahoga County and MMPI of Chicago, the world's leading owner and operator of showroom buildings and trade show facilities, bringing buyers and sellers together in more than 300 market events, trade and consumer shows and conferences each year. **Click for more info....**

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## **HISTORY**

### **Group Plan of 1903**

#### **Printable Version of the 1903 Group Plan (PDF)**

By 1890, Cleveland was a major industrial center and the tenth largest city in the United States. With its rapid rise as an urban center came the need for newer and larger buildings to house city, county and federal offices. Inspired by the 1893 Columbian Exposition that transformed 600 acres along Chicago's lakefront into a visionary "White City" of 200 neoclassical buildings, lagoons and canals attracting 27 million people for a six-month World's Fair, Cleveland's young design professionals formed the Cleveland Architectural Club and sponsored a competition for the "Grouping of Cleveland's Public Buildings" in 1895.

A similar competition was held in 1898. And in early 1899 the Chamber of Commerce formed a Grouping Plan Committee with appointees representing the various building commissions for new public facilities including a city hall, county courthouse and public library. On January 2, 1900, the Committee's work culminated with the presentation of a plan – "Location of Public Buildings and Improvements of the Lakefront" – that proposed a grouping of public buildings on the bluff overlooking the downtown lakefront between present-day West 3rd and East 9th streets with new land being created at the water's edge for with recreation grounds and bathhouses north of existing cross-country railroad tracks. The enthusiastic acceptance of this plan, led to the selection of sites for the Cuyahoga County Courthouse and Cleveland City Hall.

In 1901, Thomas L. Johnson was elected Cleveland's mayor, in part on his staunch support of the group plan efforts. He encouraged continued efforts by the Chamber of Commerce to focus on the area between Public Square and the lakefront bluff. At the time, planning

was not an authorized responsibility of local government. So in 1902, the local chapter of the Architectural Institute of America and the Chamber of Commerce presented a bill to the Ohio legislature to form a "Board of City Planning for Ohio Cities". With its passage, Ohio Governor George K. Nash appointed Daniel H. Burnham, John M. Carrere and Arnold R. Brunner as the Group Plan Commission for Cleveland.

Daniel Burnham, the director of the Group Plan Commission, had been public works director for Chicago's 1893 Columbian Exposition and was serving as a consultant in envisioning a grouping of public buildings around a mall in Washington, D.C. that would become the 1902 McMillan Plan. John Carrere was a New York City architect and planner who had been invited by Cleveland's Chamber of Commerce in 1899 to give one of several addresses about planning and in 1901 he directed the development of Buffalo's Pan-American Exposition. Arnold Brunner already had been named architect for the U.S. Post Office, Custom House and Court House on Superior Avenue at the northeast corner of Public Square.

Tasked with designing a new civic center for Cleveland, the Group Plan Commission established offices in New York City and studied the designs and plans of great civic centers in Paris, London, Vienna and Florence. On August 17, 1903 Burnham, Carrere and Brunner returned to Cleveland and presented "The Group Plan of the Public Buildings of the City of Cleveland", now commonly referred to as the Group Plan of 1903.

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